

Namibia

## Council of Traditional Leaders Act, 1997

Act 13 of 1997

Legislation as at 28 December 2000

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Republic of Namibia  
Annotated Statutes

## Council of Traditional Leaders Act, 1997 Act 13 of 1997

Published in Government Gazette 1706 on 16 October 1997

**Assented to on 6 October 1997**

**Commenced on 31 March 1998 by Commencement of Council of Traditional Leaders Act, 1997**

**[This is the version of this document from 28 December 2000 and includes any amendments published up to 21 February 2025.]**

**[Amended by Council of Traditional Leaders Amendment Act, 2000 (Act 31 of 2000) on 28 December 2000]**

### ACT

To provide for the establishment of the Council of Traditional Leaders and to define its powers, duties and functions; and for matters incidental thereto.

BE IT ENACTED by the Parliament of the Republic of Namibia, as follows:

#### 1. Definitions

In this Act, unless the context indicates otherwise -

“**committee**” means a committee established in terms of section 12(1);

**[definition of “committee” inserted by Act 31 of 2000]**

“**Council**” means the Council of Traditional Leaders established by section 2;

“**Minister**” means the Minister of Regional and Local Government and Housing;

“**Traditional Authority**” means a traditional authority as defined in section 1 of the Traditional Authorities Act, 2000;

**[definition of “Traditional Authority” substituted by Act 31 of 2000]**

“**traditional community**” means a traditional community as defined in section 1 of the Traditional Authorities Act, 2000.

**[definition of “traditional community” inserted by Act 31 of 2000]**

## 2. Establishment of Council

Pursuant to Article 102(5) of the Namibian Constitution, there is hereby established a Council of Traditional Leaders in order to advise the President on -

- (a) the control and utilization of communal land; and
- (b) all such other matters as may be referred to it by the President for advice.

## 3. Members of the Council

- (1) The Council shall be composed of such representatives of Traditional Authorities as may be designated and appointed as members of the Council under this section.
- (2) Every Traditional Authority may, with due regard to the provisions of section 4, designate two representatives for appointment as members of the Council, who shall include -
  - (a) the chief of that head of that traditional community as defined in section 1 of the Traditional Authorities Act, 2000; and
  - (b) one other person, being either a senior traditional councillor or a traditional councillor or any other member of that traditional community.

**[subsection (2) amended by Act [31 of 2000](#)]**

- (3) The designation of representatives in terms of subsection (2) shall be made to the Minister in writing within such period as may be determined and notified by the Minister whenever such a designation becomes necessary for purposes of constituting the Council.
- (4) A notification by the Minister under subsection (3) may be made in any manner which the Minister considers appropriate to come to the attention of Traditional Authorities.
- (5) The Minister shall, subject to section 4, appoint the persons designated by Traditional Authorities in terms of subsection (2) as members of the Council with effect from such date as the Minister may determine.
- (6) Upon every constitution of the Council, the Minister shall, by notice in the Gazette -
  - (a) announce the names of the persons who have been designated and appointed as members of the Council, with an indication in each case of the Traditional Authority by whom they have been designated; and
  - (b) specify the date with effect from which they have been appointed.

## 4. Persons disqualified from being members of the Council

No person shall be qualified to become or remain a member of the Council if he or she -

- (a) is not a Namibian citizen;
- (b) is a member of the National Assembly;
- (c) is a member of the National Council;
- (d) is a member of a Regional Council established under section 2 of the Regional Councils Act, 1992 (Act [22 of 1992](#)); or
- (e) is a leader of any political party, whether or not such political party is registered in terms of any law.

## 5. Term of office of members

Subject to section 6, a member of the Council shall hold office for a period of five years, and shall be eligible for re-appointment.

## 6. Vacation of office and filling of vacancies

- (1) A member of the Council shall cease to hold office if -
  - (a) he or she becomes subject to a disqualification referred to in section 4;
  - (b) he or she resigns his or her office by giving notice in writing to the Minister;  
**[The word "or" is misspelt in the Government Gazette, as reproduced above.]**
  - (c) his or her authority to act as representative of the Traditional Authority by whom he or she was designated is withdrawn by that Traditional Authority by notice in writing to the Minister; or
  - (d) his or her appointment as a member is terminated by the Minister under subsection (2).
- (2) The Minister may, after consultation with the Traditional Authority concerned, terminate the appointment of any member of the Council if the Minister is satisfied that such member -
  - (a) is incapacitated by physical or mental illness;
  - (b) has been absent from three consecutive meetings of the Council without the consent of the Council; or
  - (c) is guilty of conduct which, in the opinion of the Minister, renders his or her continued membership of the Council unseemly,but the Minister may only so terminate a member's appointment after giving notice to the member and after affording him or her an opportunity to be heard.
- (3) Where the office of any member of the Council becomes vacant, such vacancy shall be filled by the appointment of another person, in accordance with the provisions of section 3, to represent the Traditional Authority concerned on the Council and any such new member shall hold office for the unexpired portion of the term of office of the person who ceased to be a member: Provided that if the unexpired portion of the vacating member's term of office is less than six months the vacancy shall not be filled, unless the Minister directs otherwise by reason of the existence of several vacancies among the members of the Council.

## 7. Temporary members

- (1) If any member of the Council is unable to attend a meeting of the Council, the Traditional Authority by whom such member was designated may appoint another person from among the members of its traditional community to act temporarily in the place of that member at the meeting during such member's absence.
- (2) Any person appointed as a temporary member under subsection (1) shall, while he or she acts as such, be deemed to be a member of the Council.

## 8. Payment to members

- (1) There shall be paid to the members of the Council such allowances as may be determined by the Minister in consultation with the Minister of Finance.
- (2) Different allowances may under subsection (1) be determined for the different offices held by members in the Council.

- (3) A person who attends a meeting of the Council in the capacity of a temporary member by virtue of the provisions of section 7(1), shall be entitled to be paid the allowance that would have been payable to the member of the Council in whose place he or she is acting, had such member attended the meeting.

## 9. Secretary and staff

- (1) The secretary of the Council, and such other officers as are required for the proper performance of the Council's functions, shall be designated by the Minister from among staff members in the Public Service or a regional council established under section 2 of the Regional Councils Act, 1992 (Act [22 of 1992](#)).
- (2) The Minister shall, before designating any person in the employment of a regional council, consult with the chairperson of that regional council.

## 10. Chairperson and Vice-Chairperson of Council

- (1) The members of the Council shall at their first meeting elect a Chairperson and Vice-Chairperson of the Council from their number.
- (2) The Chairperson and Vice-Chairperson of the Council shall hold office until he or she -
  - (a) ceases to be a member of the Council; or
  - (b) resigns as Chairperson or Vice-Chairperson by giving notice in writing to the Council; or
  - (c) is removed from office as Chairperson or Vice-Chairperson by resolution of the Council.
- (3) In the event of any casual vacancy arising in respect of the office of the Chairperson or Vice-Chairperson, the Council shall elect a person from among their number to fill the vacancy.

## 11. Meetings of Council

- (1) The first meeting of the Council shall be convened by the Minister in such manner, and to be held at such time and place, as the Minister may determine and thereafter meetings of the Council shall be held at the times and places determined by the Chairperson of the Council in consultation with the Minister.
- (2) The Chairperson, or in his or her absence, the Vice-Chairperson, shall at the request in writing of the Minister or of at least one-tenth of the members of the Council, but subject to the consent of the Minister, convene a special meeting of the Council.
- (3) The Chairperson or, in his or her absence, the Vice-Chairperson, shall preside at every meeting of the Council, and in the absence of both of them the members present shall elect one of their number to preside at that meeting.
- (4) The majority of the members of the Council shall constitute a quorum for a meeting of the Council.
- (5) All questions at a meeting of the Council shall be determined by a majority of votes of the members present, and where the votes are equal, the member presiding at the meeting shall have a casting vote in addition to his or her deliberative vote.
- (6) The Council may, and shall if the Minister thinks fit, request the attendance of any person to act as adviser at any meeting of the Council, and that person while so attending may participate in the deliberations but shall not be entitled to vote.
- (7) The validity of any act or proceedings of the Council shall not be affected by any vacancy among its members or by any defect in the appointment of a member thereof.
- (8) The Council may regulate the procedure at its meetings and shall cause minutes to be kept of the proceedings.

## 12. Committees of Council

- (1) The Council may from time to time establish from among its members any committee to advise the Council on any matter in relation to its functions as it may deem necessary.
- (2) The Council shall designate the chairperson of a committee.
- (3) In the event of the chairperson of a committee being absent from, or unable to perform the functions of the chairperson at, a meeting, the members of the committee present at that meeting shall elect one of their number to act as chairperson at that meeting and such acting chairperson shall, while so acting, have all the powers and perform all the duties and functions of the chairperson of a committee.
- (4) The chairperson or any other person who acts as chairperson shall determine the procedure of the meeting over which he or she presides, and cause minutes to be kept of the proceedings.
- (5) The majority of the members of a committee shall constitute a quorum for a meeting of that committee.
- (6) The decision of the majority of the members of a committee present at a meeting thereof shall constitute a decision of that committee, and, in the event of an equality of votes relating to any matter, the member presiding at the meeting shall have a casting vote in addition to his or her deliberative vote.
- (7) A committee may request the attendance of any person to act as adviser at any meeting thereof, and that person while so attending may participate in the deliberations, but shall not be entitled to vote.
- (8) The validity of any act or proceedings of a committee shall not be affected by any vacancy amongst its members or by any defect in the appointment of a member thereof.
- (9) The meetings of a committee shall be held at the times and places determined by the chairperson thereof.

[section 12 substituted by Act [31 of 2000](#)]

## 13. Investigations by Council

- (1) The Council may for the purpose of performing its functions, and with the approval of the Minister, conduct an investigation regarding any matter pertaining to communal land.
- (2) For the purposes of any investigation by the Council in terms of subsection (1), the Commissions Act, 1947 (Act [8 of 1947](#)) shall apply to the Council and to witnesses summoned to appear before the Council, as if the Council were a commission with reference to which the provisions of that Act had been declared to be applicable under section 2 thereof.

## 14. Report of Council

- (1) The Council shall prepare a full report containing its recommendations in regard to any matter investigated by it and shall submit such report through the Minister to the President for consideration.
- (2) The President may in respect of any report which has been submitted to him or her in terms of subsection (1) give the Council such instructions regarding further steps to be taken relating to any matter in respect thereof as he or she may deem expedient.

[subsection (2) inserted by Act [31 of 2000](#)]

**15. Draft legislation pertaining to communal land**

- (1) Any draft legislation pertaining to communal land shall be laid before the Council for its consideration and recommendation before it is introduced in the National Assembly.
- (2) Any comments or recommendations which the Council may wish to make in relation to any bill laid before it in terms of subsection (1), shall be submitted by the Council to the Minister within 90 days after the referral of such bill to the Council, or such extended period as the Minister may approve, failing which the introduction of the bill in the National Assembly may be proceeded with.

**16. Short title and commencement**

This Act shall be called the Council of Traditional Leaders Act, 1997 and shall come into operation on a date fixed by the Minister by notice in the Gazette.